# MARINE CORPS LOGISTICS COMMAND

## **OFFICE OF COUNSEL**

**Employees'** Guide to the

**Standards of Conduct** 

Office of Counsel S05 Business Operations Law Office 814 Radford Blvd Suite 20207 Albany, GA 31704-0207 (229) 639-5449

**June 2017** 

## **Table of Contents**

<u> </u>	Page
Whom to Call for Advice	iii
General Principles of Public Service	1
Gifts	2
Gifts From Outside Sources	2
What's a Prohibited Source?	2
What's a Gift?	2
What's Not a Gift?	3
Gifts That You May Keep	3
Disposition of Improper Gifts	5
Gifts Between Employees	5
Conflicts of Interest	6
Conflicting Financial Interests	6
Bribery and Graft	б
Commercial Dealings Between DoD Employees	7
Representation of Others in Matters Affecting Government	7
Supplementation of Federal Salary	7
Impartiality in Performing Official Duties	8
Misuse of Position	8
Use of Government Resources	9
Fundraising	9
Teaching, Speaking, and Writing	9
Outside Activities	10
Political Activities	10
Employment Issues	.11
Official Travel Benefits	12
Sources of Further Information	13

ii

### Whom to Call for Advice

The **Office of Counsel, Marine Corps Logistics Command** is the Designated Agency Ethics Official (DAEO) for DoD employees, both civilian and military, who serve in the Marine Corps Logistics Command, Albany, GA.

Please direct your ethics and standards of conduct questions to:

Business Operations Law OfficeTelephoneOffice of Counsel S05(229) 639-5449814 Radford Blvd Suite 20207Fax (229) 639-6333F-mail david.j.rowland@usmc.mil; robert.drone@usmc.mil; or<br/>grant.jensen@usmc.mil

## **IMPORTANT ADVICE**

If you're not positive that what you're about to do is appropriate, ask your ethics official. In the Office of Counsel, Marine Corps Logistics Command (LOGCOM), contact the Business Operations Law Office (SOCO) by one of the means listed above. One mission of that Office is to advise LOGCOM personnel and assist them to accomplish their goals without violating the standards of conduct.

In fact, disciplinary action for violating the standards of conduct will **not** be taken against you if you act in good faith reliance upon the advice of your ethics official, if you have made full disclosure of the relevant circumstances.

This Handbook provides a general summary of the rules. It does not include every exception, every requirement, or all the factors that must be considered in making certain decisions. <sup>1</sup>If you are unsure of your actions, call your ethics official <u>before</u> you act.

<sup>&</sup>lt;sup>1</sup> Handbook modified from the Department of Defense, Employees Guide to the Standards of Conduct, June 2008

## GENERAL PRINCIPLES OF PUBLIC SERVICE

	<u>Do's</u>		<u>Don'ts</u>
<b>5</b>	Place loyalty to the Constitution, the laws, and ethical principles above private gain	<b>₹</b>	Don't use nonpublic information to benefit yourself or anyone else
<b>1</b>	Act impartially to all groups, persons, and organizations	<b>~</b>	Don't solicit or accept gifts from persons or parties that do business with or seek official action from DoD
<b>1</b>	Give an honest effort in the performance of your duties		(unless permitted by an exception)
<b>1</b>	Protect and conserve Federal property		Don't make unauthorized commitments or promises that bind the Government
<b>5</b>	Disclose waste, fraud, abuse, and corruption to appropriate authorities	<b>~</b>	Don't use Federal property for unauthorized purposes
<b>6</b>	Fulfill in good faith your obligations as a citizen, and pay your Federal, State, and local taxes	<b>₹</b>	Don't take jobs or hold financial interests that conflict with your Government responsibilities
6	Comply with all laws providing equal opportunity to all persons, regardless of their race, color, religion, sex, national origin, age, or handicap	@ <b>7</b>	Don't take actions that give the appearance that they are illegal or unethical

**Remember**: Violating ethics principles may result in disciplinary or corrective action, including criminal prosecution. Protect yourself from disciplinary action by seeking the advice of your agency ethics official.

## GIFTS

#### **Gifts From Outside Sources**

Rule: You may not accept a gift given:

- Because of your official position, or
- By a prohibited source

Regardless of any exceptions that allow accepting gifts, it is **always impermissible** to:

- Accept a gift in return for being influenced in the performance of an official act. This is a bribe!
- Solicit or coerce the offering of a gift
- Accept gifts from the same or different sources so frequently that a reasonable person would think you're using your office for private gain
- Accept a gift in violation of a statute

#### What's a Prohibited Source?

A prohibited source is any person who is, or any organization a majority of whose members are:

- Seeking official action by DoD
- Doing or seeking to do business with DoD
- Regulated by DoD, or
- Substantially affected by the performance of <u>your</u> official duties

#### What's a Gift?

Anything of monetary value.

Patty, a DoD employee, meets informally every week with representatives of defense contractors, who customarily treat her to a small breakfast. Although an exception might permit acceptance of these small breakfasts, Patty's recurring practice of accepting them is improper.

Joe, a Computer.Com representative, is seeking to do business with DoD. He invites members of the acquisition dept. to a golf tournament, which his company will pay for. DoD acquisitions personnel cannot accept the gift of free golf greens fees unless an exception to the gift rule applies, because Computer.Com, by seeking to do business with DoD, is a prohibited source.

#### What's Not a Gift?

Here are examples of items that are not defined as "gifts":

- Modest items of food and refreshments (like coffee and donuts) when not served as a meal
- Prizes in contests open to the public
- Greeting cards and items with little intrinsic value, such as plaques, certificates, and trophies, intended only for presentation
- Commercial discounts available to the public or to all Government civilian or military personnel
- Anything the Government acquires by contract or otherwise legally accepts
- Anything for which you pay market value

#### Gifts That You May Keep

Remember, you don't have to accept a gift. It may be smart, depending on the circumstances, to decline a gift, even when it is allowed by the exceptions below.

- Gifts valued at \$20 or less, **but** 
  - not cash or investment interests
  - not more than \$50 in total from one source in a year
- Gifts of informational material  $\leq$  \$100 (books, magazines)
- Gifts motivated by personal relationships
- Certain discounts and similar benefits offered
  - by professional organizations
  - to groups unrelated to Government employment (such as AARP)
  - to groups in which membership is related to Government employment, if the same benefits are available to other, similar organizations. (e.g.: discounted loans to Gov't. credit union members.)
  - by a *non*-prohibited source to any group as long as not discriminatory on basis of rank, type of responsibility, or pay.

• Gifts resulting from your or your spouse's outside

You may accept cups of coffee offered by a contractor at no charge.

If you enter your business card in a drawing sponsored by a DoD contractor that is open to the public, you may keep the prize.

business activities

On each of his quarterly visits, a sales representative of Overpriced Computers Inc. gave Bonnie, a DoD employee, a company T-shirt, valued at \$10 each. During that period, Bonnie's brother Steve, who also works for Overpriced Computers Inc., purchased for her a birthday present valued at \$60. Bonnie may keep all of the gifts given to her. The T-shirts don't exceed the \$50 annual limit from one source, and the gift from her brother Steve is the result of a personal, not business, relationship.

Tom was offered two tickets valued at \$30 a piece to a baseball game from an employee of a defense contractor. Since the price of each ticket exceeds the \$20 limit, Tom may only accept the tickets if he pays the contractor \$60, the full market value of the tickets. (Paying only \$40 is not permissible.)

- Free attendance provided by a state, local government, or tax exempt civic organization when there is a community relations interest
- Gifts accepted under specific statutory authority, such as certain gifts from a foreign government
- Certain educational scholarships and grants (consult a DoD ethics official)
- Free attendance, food, and entertainment (not travel) *when provided by a sponsor:* 
  - of an event on the day that you are speaking or presenting information, **or**
  - of a widely attended gathering, provided that your supervisor determines that your attendance is in the agency's interest. (If the sponsor has interests that may be affected by you, an additional conflict of interest determination is required.)
- Free attendance, food, and entertainment (not travel) *provided by a person other than the sponsor* of a widely attended gathering, if:
  - the market value of the gift of free attendance is \$375 or less and more than 100 persons are expected to attend, **and**
  - your supervisor determines that your attendance is in the agency's interest. (If the person has interests that may be affected by the employee, an additional conflict of interest determination is required.)
- Meals, lodging, transportation, and other benefits in connection with employment discussions
- Awards for meritorious public service or achievement, and honorary degrees see your ethics counselor
- Travel benefits and free attendance from political organizations in connection with certain political activities
- Food and entertainment (not travel and lodging), at social events, if: (1) the invitation is not from a prohibited source, **and** (2) the event is free to all attendees.

On account of his DoD position, an arms trade association invites Jared, a DoD officer, to an industry-wide, one-day seminar sponsored by the association, a \$200 value. He is also invited to dinner, which costs \$100, at a restaurant after the seminar with several industry executives. Jared may accept the seminar invitation, provided that his supervisor determines that his attendance furthers DoD's interests. Jared may not accept the free dinner invitation, which is not part of the seminar and is closed to other interested participants.

An annual dinner is held by a veterans' service organization that costs \$125 per person. **Representatives from veterans'** groups, Congress, and the media will attend. Several DoD employees are given free tickets by Big Guns, Inc. At the dinner, a veteran will be honored. Since it is a widely attended gathering, the DoD employee may be able to accept the free tickets if his or her ethics official determines more than 100 persons are expected to attend the event, and there is an agency interest in the DoD employee's attendance.

• Gifts of food and entertainment (not to exceed the per diem rate) at meetings or events attended in an official capacity in foreign areas, when (1) *not* provided by a foreign government **and** (2) non-U.S. citizens participate in the meeting or event

#### **Foreign Gifts**

**Rule:** Federal employees may accept gifts from foreign governments if the gift is below the "minimal value" which is \$390, effective January 2017. Check with your ethics counselor about appraising the gift or what the current threshold is.

#### **Disposition of Improper Gifts**

**Rule**: If you are offered a gift that you cannot accept, you should:

- Decline the gift,
- Return the gift,
- Pay the donor the gift's market value, or
- If gift is \$100 or less, employee may destroy the gift

#### Subsequent reciprocity is not a solution

#### **Gifts Between Employees**

**Rule**: You may not accept a gift from an employee who earns less than you (unless you have a personal relationship with the employee, and you are not in the chain of command)

**Rule**: You may not give, make a donation toward, or solicit a gift for someone superior to you in the chain of command.

#### **Exceptions to the Rule**

 On an occasional basis, such as holidays or birthdays, you may give to a superior or receive from a subordinate: • Non-monetary gifts of up to \$10

Under certain circumstances, perishable items may be:

- donated to charity
- destroyed
- shared within the office
- (check with your ethics official)

Bill asks his 4 coworkers each to pitch in \$20 to purchase a \$100 golf putter for Doreen, their boss, for Christmas. Doreen invites the office to a New Year's party, serving meals valued at \$25. Bill brings a \$20 bottle of wine.

- Bill may not solicit, and he and his coworkers may not give, their boss a group gift or individual gifts at Christmas that exceed \$10.
- The dinner and the wine are both appropriate.

- Personal hospitality provided at a residence (or an appropriate host/hostess gift),
- Food or refreshments shared in the office
- 2. On special, infrequent occasions,
  - of personal significance, such as marriage, illness, or birth or adoption of a child
  - that terminate the chain of command, such as retirement, resignation, or transfer you may
  - solicit voluntary contributions up to \$10/person for a group gift
  - give an appropriate gift to a superior
  - accept appropriate gifts and group gifts that do not exceed \$300 from subordinates (See your ethics counselor for exceptions.)

## **CONFLICTS OF INTEREST**

#### **Conflicting Financial Interests**

**Criminal Rule:** You may not do government work on a particular matter that will affect the financial interest of:

- You
- Your spouse
- Your minor children
- Your general partner
- Organizations with which you're negotiating or have arrangements for future employment, **or**
- Any organization for which you serve as an employee, officer, director, trustee, or general partner

If you think you may have a conflicting financial interest, consult your DoD ethics official immediately to determine the appropriate remedy. Doreen decides to retire. Bill, who works for Doreen, gives her a \$20 book and again solicits for a goingaway gift. He would like to get her a golf-related desk set that costs about \$50.

- Bill may give the \$20 book, as it is an appropriate gift
- Bill may also solicit for a gift and contribute toward the group gift
- Bill has learned his lesson and does not suggest an amount to contribute

Bryan, a DoD procurement officer, is about to award a contract for new computers. His wife, Deanna, owns a computer sales business, which has bid on the contract. Bryan may not participate in the contract award decision, since the decision will affect his wife's financial interests.

#### **Bribery and Graft**

**Rule:** You may not seek or accept anything of value, other than your salary, for being influenced in your official duties.

#### **Commercial Dealings Between DoD Employees**

**Rule:** You may not knowingly solicit or make solicited sales to personnel who are junior in rank, grade, or position (or their families). This includes insurance, stocks, real estate, cosmetics, household supplies, and other such goods and services.

#### **Representation of Others in Matters Affecting Government**

**Rule:** You generally may not represent anyone outside the Government before a Federal agency or court, or share in any compensation for such representations made by anybody else, if the Government is involved in the particular matter.

- There are limited exceptions.
- There are special exceptions for consultants.
- Check with your ethics official.

#### **Supplementation of Federal Salary**

**Rule:** You may not accept compensation from any source except the Government for your services as a Government employee.

This rule does not apply, if:

- you are a "special Government employee" *i.e.*, a consultant, or
- you serve without compensation, or
- your supplementation is a result of a public service award

Sue operates a cosmetics sales business out of her home after hours. During the day she is a supervisor at DoD. She may not make solicited sales to her DoD subordinates or the job or after work by calling them at home.

Bob, a LOGCOM employee is not permitted by this law to call the Internal Revenue Service on behalf of a neighbor (even if he will not be paid by the neighbor) to ask for reduction of a penalty assessed against the neighbor for late payment.

Mary, a USMC employee, is not permitted to call the base to ask for use of base resources, such as swimming pool, for her Albany Water Gymnastics Club, as such a request would be representing the Albany Water Gymnastics Club to the base. Substitute this fictional club with your own outside activities, any concerns?

## **IMPARTIALITY IN PERFORMING OFFICIAL DUTIES**

**Rule:** Maintain your impartiality. Don't participate in any particular DoD matter if:

- the matter is likely to affect the financial interest of a member of your household, or a person with whom you have a "covered relationship" is involved in the matter, **and**
- a reasonable person with knowledge of the relevant facts could question your impartiality.

#### Who may be in a "covered relationship"?

- A member of your household or a relative with whom you're close,
- Someone with whom you have or seek to have a business relationship, other than a routine consumer transaction,
- An organization (other than a political party) in which you actively participate,
- Someone with whom you had, within the last year, a close business relationship, such as partnership or employment, **or**
- Someone with whom your spouse, parent, or dependent child has (or seeks to have) a close business relationship, such as partnership or employment.

## **MISUSE OF POSITION**

**Rule:** You may not use, or permit the use of, your Government position, title, or any authority associated with your office:

• To induce or coerce another person to provide any benefit to you or anyone with whom you are affiliated

A senior VP from Blatz Corp. recently resigned from Blatz to become a senior official in DoD. Shortly after his arrival, the official's office is tasked to decide whether to renew Blatz's contract with DoD. Because the senior official was employed by Blatz within the last year, he may not make the decision or participate in this agency matter.

The General Counsel has been asked by his college to serve on the Alumni Association. He may serve in his personal capacity, but may not allow his position as General Counsel to be used on the college letterhead or other promotional literature.

- To imply that DoD or the Government endorses personal activities
- To endorse any product, service, or enterprise, except as provided by statute or regulation

## **USE OF GOVERNMENT RESOURCES**

**Rule:** Use Federal Government equipment and property, including communications systems, only for official purposes or authorized purposes as approved by your supervisor.

**Rule**: Use official time in an honest effort to perform official duties, and don't ask subordinates to perform tasks outside their official duties.

## FUNDRAISING

**Rule:** You may raise funds for organizations in your personal capacity, but you may not use your official title, position, or authority to fundraise, nor may you solicit subordinates or prohibited sources. Only the installation commander may authorize fundraising of any kind on the installation.

## TEACHING, SPEAKING, AND WRITING

**Rule:** You may accept payment for teaching, speaking, or writing that is unrelated to your official duties and that was not prepared on official time.

• If your employment by DoD is identified, you must make a disclaimer.

Oscar, who is the deputy director of a DoD office, is in charge of raising funds for his son's Little League team. Oscar may not ask his subordinates to contribute. This would also include Girl Scout Cookies Sales, Band, School, Church or other charity sales on the installation.

## **OUTSIDE ACTIVITIES**

**Rule:** If you file a financial disclosure report, you need your supervisor's prior written approval before you engage in business activity or employment with a DoD "prohibited source" (see page 2). Presidential appointees and certain noncareer employees have additional restrictions – consult your ethics counselor.

**Rule:** You may not have outside employment or activities that would materially impair your ability to perform your duties.

Jill, who tests new computers for the office, wants to work on weekends for the vendor of those computers. Since her outside employment would cause a conflict of interest with her Government duties, she should not accept the job.

## **POLITICAL ACTIVITIES**

Most Federal civilian employees may actively participate in political campaigns and other partisan activities. However, they may not engage in such activities on duty, or in any Federal workplace, vehicle, or while in uniform.

The Hatch Act imposes restrictions on political activity for most Federal civilian employees, Federal laws also limit the political activities of military personnel, law enforcement, national security, and career SES employees. Moreover, by policy within DoD, employees appointed by the President and employees appointed by the Secretary to non-career SES positions may not engage in any activity that could be interpreted as associating DoD with any partisan cause or issue.

If you plan to engage in any partisan political activity, you should consult your ethics counselor. Be very careful in this area as violations of the Hatch Act result in removal from your position. Violations include sending emails from your government computer in support or against a partisan (one representing a political party) candidate, wearing a t-shirt at work in support of or against a partisan political candidate or even discussing candidates in the work place.

## **EMPLOYMENT ISSUES**

#### **Seeking Employment**

**Rule:** If you are seeking non-Federal employment (e.g., sending resumes to select employers), you may not do Government work on a particular matter that will affect the financial interests of any of your prospective employers. You must give a written disqualification statement to your supervisor.

**Post-Government Employment** 

Janelle, a procurement specialist, is doing work as a Government employee on a contract worth \$500,000. She is offered an interview for a job by the contractor. Janelle must disqualify or recuse herself and inform her supervisor and ethics official.

**Rule:** Always consult your ethics counselor before separating from the Government. He or she will advise you on the restrictions that will apply to your activities in the private sector in light of your specific duties and level of responsibility as a Government employee.

## **OFFICIAL TRAVEL BENEFITS**

You may keep promotional items such as frequent flyer miles that are awarded for official travel that is funded by the Government. If Government travel is funded by a non-Federal entity, you may keep promotional items that are awarded for that travel if the non-Federal entity does not object.

You may also keep promotional items given to compensate you for being <u>voluntarily</u> bumped from a flight. You may voluntarily surrender your seat ONLY if doing so does not adversely affect the performance of your official duties and does not result in additional cost to the Government.

You may <u>not</u> keep promotional items given to compensate you for being <u>involuntarily</u> bumped from a flight.

## **Sources of Further Information**

If you have further questions, consult a DoD ethics counselor. For LOGCOM employees, contact the Office of Counsel, by one of the means described on page ii.

Additional information is available in:

#### 1. Standards of Conduct for Employees of the Executive Branch

The U.S. Office of Government Ethics has developed a comprehensive set of regulations to assist Federal employees with their ethics questions. This is a primary source of guidance on ethics and standards of conduct. It may be found on the Office of Government Ethics website: www.usoge.gov.

#### 2. DoD 5500.07-R, the Joint Ethics Regulation ("JER")

The JER contains supplemental regulations for DoD employees.